

ROUTE 101 HOV WIDENING

FINAL ENVIRONMENTAL ASSESSMENT and 4(f) Evaluation with Finding of No Significant Impact/ FINAL ENVIRONMENTAL IMPACT REPORT

This project is located within the City of Santa Rosa in Sonoma County on Route 101 from State Route 12 to just north of Steele Lane 04-SON-101-KP 31.4 - 35.7 (PM 19.5 - 22.2)

Expense Authorization 245400/263900

SCH No. 2000102074

December 2003







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Submitted Pursuant to: (Federal) 42 USC 4332(2)(C) and 49 USC 303 (State) Division 13, Public Resources Code

U.S. DEPARTMENT OF TRANSPORTATION
Federal Highway Administration, and
THE STATE OF CALIFORNIA
Department of Transportation

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California Department of Transportation

Dec 29, 2003

Date of Approval

Gary N. Hamby Division Administrator

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Date of Approva

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FINDING OF NO SIGNIFICANT IMPACT and SECTION 4(f) APPROVAL for Route 101 HOV Widening

This project adds High Occupancy Vehicle Lanes to U.S. Route 101 from State Route 12 to

north of Steel Lane within the City of Santa Rosa in Sonoma County, California. A detailed description of the proposed project is outlined in the Environmental Assessment/Initial Study and Final Section 4(f) Evaluation dated December 2003.

The Federal Highway Administration (FHWA) has determined that this project will not have any significant impact on the human environment. This Finding Of No Significant Impact is based on the attached Environmental Assessment, which has been evaluated by the FHWA and determined to adequately and accurately discuss the environmental issues and impacts of the proposed project. It provides sufficient evidence and analysis for determining that an Environmental Impact Statement is not required.

Based on the attached Final 4(f) Evaluation, the FHWA has concluded there is no feasible and prudent alternative to the use of 4(f) properties and the proposed action includes all possible planning to minimize harm to 4(f) properties resulting from such use.

The FHWA assumes responsibility for the accuracy, scope, and content of the attached Environmental Assessment and Final Section 4(f) Evaluation.

<u>12/19/03</u> Date

For Gary N. Hamby Division Administrator

Summary

S.1 Proposed Action

The California Department of Transportation (Caltrans) and Federal Highway Administration (FHWA) are proposing a freeway improvement project on Route 101 in Sonoma County in the City of Santa Rosa. In order to reduce congestion and increase traffic circulation, the project proposes to widen Route 101 from four to six lanes (mostly in the median) between State Route (SR)-12 and immediately north of Steele Lane for the construction of high occupancy vehicle (HOV) lanes in each direction of travel. In addition, the proposed project includes interchange modification at the SR-12, College Avenue, and Steele Lane interchanges. The proposed project would decrease travel delays that are currently experienced between SR-116 in Cotati and River Road in Fulton during the busy AM and PM peak traffic periods. Other features of the proposed project include:

- On northbound Route 101, construct a collector-distributor road between SR-12 and the 3rd Street off-ramp on the outside (right hand side) of the existing roadway.
- Construct various auxiliary lanes between the interchanges to enhance freeway flow.
- Replace the three Santa Rosa Creek Bridge structures with wider structures.
- Replace the existing northern pedestrian overcrossing with a new pedestrian undercrossing at the Santa Rosa Creek Bridge consistent with the design of the City of Santa Rosa's Prince Memorial Greenway project.
- Construct a new City under crossing at 6th Street. Connect 6th Street as a four-lane local street between Morgan Street and Davis Street.
- Replace College Avenue and Steele Lane under crossings.
- Construct soundwalls at locations as recommended by the Caltrans Noise Study, where reasonableness and feasibility criteria are met and where soundwalls are desired by the affected property owners.

S.2 Other Proposed Actions in Project Vicinity

The following FHWA/Caltrans projects are located along either Route 101 or SR-12 in the general vicinity of the proposed project:

- HOV Widening Route 101 from Wilfred Avenue north to SR-12 (open to traffic in November 2002);
- Wilfred Avenue Interchange Improvements on Route 101;

- HOV Widening Route 101 from north of Steele Lane north to Windsor River Road;
- HOV Widening Route 101 from Old Redwood Highway north to Rohnert Park Expressway; and
- SR-12/Farmer's Lane Interchange Improvements.

S.3 Project Alternatives

Four road improvement alternatives and the No-Build were initially evaluated for the project. These are described in detail in Chapter 2 (Alternatives Analysis). The following is a brief overview of the alternatives evaluated during the course of this study:

- **No Build (No Project under CEQA) Alternative** under this alternative, Route 101 would retain its present configuration and location. It would remain a four-lane freeway and no modifications to the interchanges would occur. Route 101 would receive only minor operational and safety improvements that would support the continuing operation of the existing freeway within the project area, when needed. The No Build Alternative would produce no immediate environmental impacts.
- **Proposed Alternative** under this alternative, the proposed project would widen Route 101 from four to six lanes (mostly in the median) between SR-12 and immediately north of Steele Lane for the construction of HOV lanes in each direction. In addition, the proposed project would increase the capacity of the SR-12, College Avenue, and Steele Lane interchanges.
- Alternative 1 this is formerly known as the Full Build Out alternative from the earlier public workshop process. This alternative proposed widening Route 101 from four to six lanes with major operational improvements at 9th Street and College Avenue. The two additional lanes would be used as HOV lanes. This alternative reconfigured local access to allow for improved traffic flow on the freeway. However, as described in Chapter 2 (Alternatives Analysis), this alternative was eliminated from consideration after consultation with the City of Santa Rosa and the Sonoma County Transportation Authority (SCTA).
- Alternative 2 this is formerly known as the Project Study Report alternative from the earlier public workshop process. Like the proposed alternative, this alternative proposed widening Route 101 from four to six lanes for HOV lanes. This alternative would shift and realign Route 101 farther west between SR-12 and 3rd Street and would include grade separated ramps between SR-12 and northbound Route 101 and between northbound Route 101 and 3rd Street. However, this alternative and five related variations were eliminated from consideration after consultation with the City of Santa Rosa and/or the SCTA.
- Alternative 3 this is formerly known as the Depressed Freeway alternative from the earlier public workshop process. In response to a request from the Santa Rosa

City Council, Caltrans prepared a proposal to lower the level of Route 101 below the ground surface in downtown Santa Rosa. The proposed depressed freeway section would replace the existing elevated section of Route 101 between 3rd Street and College Avenue. Both open cut and fully covered freeway variations were considered. However, this alternative was eliminated from consideration after consultation with the City of Santa Rosa and the SCTA.

As a result of the alternatives analysis process, Alternatives 1 through 3 were eliminated from detailed environmental study either due to policy considerations or design/construction restrictions. Therefore, only the No-Build and the proposed project were selected for further detailed environmental study. The anticipated impacts and mitigation measures for both the No-Build and the proposed project are described in Chapter 3 (Affected Environment, Environmental Consequences, and Mitigation Measures) of this document.

S.4 Potential Environmental Consequences and Mitigation Measures

Table S-1 summarizes the potential impacts of and mitigation measures for both the No-Build and proposed project scenarios. Details for each environmental category are presented in Chapter 3 (Affected Environment, Environmental Consequences, and Mitigation Measures) of this document.

Table S-1. Summary of Potential Environmental Consequences and Proposed

Mitigation Measures by Alternative

Potential Impacts	No-Build	Proposed	Proposed Mitigation	See
		Alternative	Measures	Section
Water Quality	No Impact	Decrease in groundwater reinfiltration, increased stormwater and pollutant runoff from increase in freeway surface	Bioswale and infiltration basins to maximize reinfiltration and to prevent or remove contamination	3.1.3.1 3.1.3.2
Floodplain Encroachment	No Impact	No Impact	None Required	3.1.2.3
Potential Hazardous Materials Sites	No Impact	Potential for aerially deposited lead and for petroleum contaminated sites	Sampling and analysis, followed by compliance with state and federal laws	3.3.3.1 3.3.3.2 3.3.3.3
Air Quality	No Impact	Potential construction related air pollutants and dust during construction; however, project conforms with State Implementation Plan and Carbon Monoxide (CO) comparison analysis meets air quality standards	Implementation of Caltrans Special Provisions and Standard Specifications to minimize construction related air pollutants and dust	3.4.3
Noise	No Impact	14 out of 20 noise receptors approach or exceed Leq (h) 67 dBA	Consideration of soundwall construction	3.5.2.4

Table S-1. Summary of Potential Environmental Consequences and Proposed Mitigation Measures by Alternative, cont.

Potential Im		No-Build	rnative, cont. Proposed	Proposed Mitigation	See
- 0.0	Pacis	110 Dunu	Alternative	Measures	Section
Total Wetlands and Waters of the U.S. area		No Impact	Less than one-twentieth of a hectare (one-tenth of an acre) temporary impacts to Waters of the U.S. during construction	Seasonal work windows, fish captures, and stream enhancements	3.6.2.1
Vegetation		No Impact	Removal of about 300 mature trees, 220 non-mature trees and various bushes, and shrubs; removal of Valley/Coast Live Oak woodlands is a concern	Caltrans would comply with California Senate Resolution No. 17 dealing with Valley/Coast Live Oak woodlands as well as provide replacement tree/bush/shrub plantings	3.6.3.2
Threatened and Endangered Species		No Impact	Potential impacts to listed salmonids in Santa Rosa Creek	Seasonal work windows, fish captures, and habitat enhancements	3.6.3.4
Consistent with Santa Rosa General Plan		Not Consistent	Yes, consistent with Santa Rosa General Plan	None Required	3.7.1.6
Business Displacements		No Impact	2 commercial businesses displaced	Implementation of Caltrans relocation assistance	3.7.3.1
Housing Displacements Growth Inducement Agricultural Displacements		No Impact	4 residential properties displaced	Implementation of Caltrans relocation assistance	3.7.3.1
		No Impact	Not substantial	None Required	3.7.1.4
		No Impact	No Impact	N/A	3.8
Farmland	Prime	No Impact	No Impact	N/A	3.8
Converted	Unique	No Impact	No Impact	N/A	3.8
Environmental Justice		No Impact	Presence of low income and minority and low income populations throughout study area	No disproportionate impact found	3.9.2.3
Utility Service Relocation		No Impact	Potential relocation of overhead electrical and telephone lines, and subsurface water pipes	Accommodated during design process	3.10.1.3
Visual/ Aesthetics		No Impact	Removal of redwood trees, oleander, and pedestrian over crossing; soundwall construction	Replacement tree/bush/ shrub plantings; lighting for new bike/pedestrian facilities; treatments to structures aesthetics	3.12.3
Cultural Resources		No Impact	No adverse effects on architectural historical resources	Any unexpected discovery will be addressed in consultation with State Historic Preservation Officer	3.13.3.1
Cumulative Impacts		No Impact	Not substantial	None Required	4.4.1

S.5 Areas of Potential Controversy

No areas of controversy were identified during project scoping or through the alternatives analysis and environmental assessment.

S.6 Issues To Be Resolved

Issues to be resolved before construction of the proposed project are listed below:

- Identification of areas for oak tree replacement, which is pending consultation with resource agencies.
- Final project design and approval.
- Right-of-way acquisition.
- Utility relocation.
- Agency permits and approvals.

S.7 Agency Permits and Approvals

A number of discretionary permits and approvals would be required for the proposed project, including:

- Streambed Alteration Agreement (Section 1601) from the California Department of Fish and Game:
- Nationwide Permits 14 and 33 for impacts to Wetlands or Waters of the U.S. under Section 404 of the Clean Water Act from the U.S. Army Corps of Engineers; and
- Section 401 Water Quality Certification or Waiver from the Regional Water Quality Control Board.

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List of Abbreviated Terms

AAQS Ambient Air Quality Standards

ABAG Association of Bay Area Governments
ACHP Advisory Council on Historic Preservation

ACOE U.S. Army Corps of Engineers
ADL Aerially Deposited Lead
APE Area of Potential Effect

ASC Anthropological Studies Center, Sonoma State University

ASR Archaeological Survey Report

BA Biological Assessment

BAAQMD Bay Area Air Quality Management District

BG Block Group

BMP Best Management Practice(s)

CAAQS California Ambient Air Quality Standards

CARB California Air Resources Board

Caltrans California Department of Transportation

CCAA California Clean Air Act

CDMG California Division of Mines and Geology
CEQA California Environmental Quality Act
CMA Congestion Management Agency
CMP Congestion Management Program
CNDD California Natural Diversity Database
CTC California Transportation Commission

dB Decibels

dBA A-Weighted Sound Decibel Level

DTSC Department of Toxic Substances Control

EA Environmental Assessment
EIS Environmental Impact Statement
EIR Environmental Impact Report

EO Executive Order

EPA U.S. Environmental Protection Agency FHWA Federal Highway Administration

ft foot/feet

HASR Historic Archaeological Survey Report

HCS Highway Capacity Software HOV High Occupancy Vehicle

in inch(es)
IS Initial Study

ISA Initial Site Assessment

km kilometer(s) kp kilometer post

Leg(h) Hourly Equivalent Sound Level

LOS Level of Service

m meter(s)

MBTA Migratory Bird Treaty Act
MCE Maximum Credible Earthquake

mi mile(s) mm millimeter(s)

MTC Metropolitan Transportation Commission NAAQS National Ambient Air Quality Standards

NAC Noise Abatement Criteria

NAHC Native American Heritage Commission

NES Natural Environmental Study

NEPA National Environmental Policy Act NHPA National Historic Preservation Act

NOAA National Oceanic and Atmospheric Administration

NOI Notice of Intent NOP Notice of Preparation

NPDES National Pollutant Discharge Elimination System

NRHP National Register of Historic Places

PM post mile

PSR Project Study Report

RTIP Regional Transportation Improvement Program

RTP Regional Transportation Plan

RWQCB Regional Water Quality Control Board
SCSD Sonoma County Sheriff's Department
SCTA Sonoma County Transportation Authority
SHPO State Historic Preservation Officer

SIP State Implementation Plan SMP System Management Plan

sq ftsquare foot/feetsq msquare meter(s)SRState Route

SRFD Santa Rosa Fire Department SRPD Santa Rosa Police Department

STIP State Transportation Improvement Program

SWCA Sonoma County Water Agency SWDR Storm Water Data Report

SWPPP Storm Water Pollution Prevention Program

TASAS Traffic Accident Surveillance and Analysis System

TCM Traffic Control Measures
TNAP Traffic Noise Analysis Protocol
TIP Transportation Improvement Program

UGB Urban Growth Boundary

U.S. United States

USDOT U.S. Department of Transportation

USGS U.S. Geological Service
UST Underground Storage Tank
WTP Water Treatment Plant